
ANNUAL REPORT

UTAH BOARD OF JUVENILE JUSTICE

March 1999

Each week the group of girls gathers to discuss their problems with Nilsa Carter. Their conversations include the usual teenage chatter about school, boys and family life. But the gatherings also include discussions about their children, court ordered community service or fines and whether the girls are involved with people they shouldn't be, usually gang associations. The girls offer each other support and they draw help and advice from staff assigned to the program, *Girls with a Voice*. Without programs like this, these girls wouldn't get the gender-specific treatment they need that might mean the difference between getting their lives together or continuing down the road to delinquency.



The Utah Board of Juvenile Justice awarded \$1,094,252 in federal funds to 46 programs like this in 1998. The programs range from prevention programs like *Girls with a Voice* to dealing with seriously delinquent youth. The Board was created as a result of the Juvenile Justice and Delinquency Prevention Act of 1974. In order to apply for or receive this federal money, each state must have an organization like Utah's Board of Juvenile Justice. The members of the Board are appointed by the governor. (See Appendix B at the end of this report for a list of Board members.)

The Board manages four types of grants that government and private agencies may apply for each year. The grant proposals are reviewed each spring after the Board knows how much money will be offered through the federal government. There are different requirements for each type of grant.

Title II Formula Grants - \$607,889 to 25 programs

In 1998, the Board awarded funds to programs that deal with delinquency prevention and alternatives to incarceration. Programs awarded this money aren't required to come up with any money of their own, but the funding does decrease each year and program managers have to have a way to replace that lost revenue.

Title V Community Delinquency Prevention - \$204,015 to 5 programs

Title V funding is meant to help government agencies deal with at-risk populations in preventing delinquency. Programs may receive money for up to three years, but must match at least 50 percent of that funding with cash or in-kind contributions. In order to qualify for this funding, communities must present the Board with a comprehensive plan as to how this money will help address juvenile justice issues.

Challenge Grants - \$127,462 to 7 programs

This money may be used by both governmental agencies or private groups and is available on a year to year basis, depending on what Congress allocates to the program. The money targets two areas: (1) Gender specific programs for adjudicated females; and (2) alternatives to suspension and expulsion.

Innovative Local Law Enforcement and Community Policing Program - \$154,886 to 9 programs

This is a new grant program that provides law enforcement agencies with an additional option for funding programs that involve juveniles and community policing.

Some Highlights from 1998

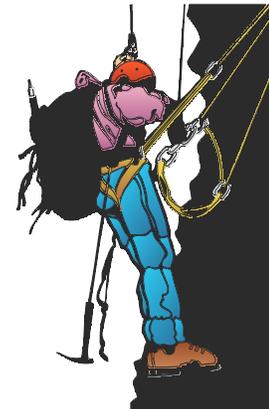
The Board funded many different types of programs last year ranging from informational to those that

provide intensive intervention and supervision to troubled youths and their families. Many programs deal with one specific population or problem that the state funded juvenile justice system may not have the funds to deal with adequately. The *Cache Hispanic Youth Project*, *Girls with a Voice* and *Adventure to Responsibility* are just three of the programs funded in 1998 that attempted to do just that.

Cache Hispanic Youth Project - This program received \$23,000 in 1998 to educate at-risk youths and their families about what is expected of them in schools and communities. The Center provides information and support to these youth and their families through classes on citizenship responsibilities and laws, drivers education, substance abuse and prevention, domestic violence prevention and functional English. The Center helps youths and their families complete paperwork needed to find work, assesses why a juvenile is getting into trouble and what services may prevent future problems, and staff evaluates educational and behavioral progress while participating in the program.

Girls with a Voice - This program received \$27,427 in 1998 to deal with girls who have or are developing a gang problem. The level of gang involvement has increased for females in the last few years. The choice to get involved with a gang can be devastating for young women who tend to lose their self-worth in this environment. They're also much more likely to become mothers, drop out of school and turn to crime. They find themselves in an unending cycle of poverty because of these poor choices. Several agencies joined forces to create this program, including the Boys and Girls Clubs of Greater Salt Lake, community groups, schools and court personnel. Some of the girls are referred to the program by teachers or counselors, while others are ordered to attend by a juvenile court judge. The girls attend 12 week sessions in groups of about 10. They attend group and individual counseling sessions and get help with school, family and other issues. The girls receive one-on-one mentoring and are rewarded with activities funded by the program like dinner, movies, plays and amusement parks. The hope is that with additional supervision and positive role models girls will make better choices and have more options. This project is in its fourth year and has been very successful in helping girls graduate and improve their school performance and comply with court ordered community service requirements.

Adventure to Responsibility - This program received \$46,596 in 1998 to help Carbon County officials deal with a serious juvenile delinquency rate. In this rural community referrals to juvenile court are twice the state average. The county also has a serious adolescent drug and alcohol problem, also about twice the state average. This recreational program is aimed at helping youth find healthy, safe alternatives to drugs, alcohol and crime. Counselors involved in the program work to decrease truancy and get the teens involved in community and recreational activities. About a half dozen organizations joined together to provide more recreational opportunities to these teens. Young people also have mentors that deal with them individually and help them cope with stress and make better life decisions.



Helping Law Enforcement

Many of the programs funded in 1998 were aimed at helping police officers deal with a growing juvenile delinquency problem through prevention programs. Two of those programs were Ogden Police Department's *Let's Play* and Midvale Police Department's *Truancy Mentoring Program*. In both programs, officers have contact with young people before they get into serious trouble. They attempt to involve youths in constructive activities like soccer, hiking, swimming lessons and basketball. Hundreds of teens have been served by both of these successful programs. *Let's Play* was awarded the Outstanding Program of the Year by the Utah Parks and Recreation Association.

Other programs the Board decided to fund helped law enforcement deal with or keep track of more seriously delinquent youths. Programs like *SHOCAP*, which provides officers, school officials and court personnel with a data base of delinquent youth, and *Safe Schools*, which educates students about the safe school law and provides an alternative to suspending and expelling troubled students. The latter program allows students who have violated school policies or state laws to continue with their education in an alternative setting. In some cases, students are allowed to earn their way back into their home

schools without falling behind in class work.

Helping Other Government Agencies

A number of programs help government agencies such as youth corrections or the juvenile court deal with problems that they might not otherwise have funding to address. Some grants also go to train the employees of these agencies to deal with complex issues like domestic violence, child abuse, and many others. (A list of all those programs funded and the types of grants the Board oversaw in 1998 is contained in Appendix A.)

Objectives and Goals for 1999

Some of the objectives the Board has for next year are to hold town meetings in April, August and October in St. George, Weber County and Vernal, respectively. These meetings help the board and local officials determine what issues are important to the community and focus money on those problems or activities.

The board also plans to publish position papers on a number of key issues such as teen courts and out of state placements. The Board hopes to better communicate with local governments and communities by publishing a quarterly newsletter that will profile issues facing the juvenile system, as well as highlight effective programs. Finally, the board will be co-sponsoring the 1999 Fall Board of Director's Meeting in Salt Lake City for the National Coalition for Juvenile Justice.

Appendix A

Programs funded in fiscal year 1998 through grants administered by UBJJ

| Title II Formula Grants Programs: \$607,889 | | | | |
|---------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------|---------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| First Year Programs | | | | |
| District | Title | Project Director | Award | Program Description |
| Statewide | MINORITY OVER-REPRESENTATION RESEARCH Administrative Office of the Courts 450 South State Street SLC, UT 84114 | Jennifer MJ Yim 801-578-3976 | \$62,671 Statewide | A research project updating 1993 data and identifying risk/protective factors that may contribute to the over-representation of minorities in Utah's juvenile justice system. |
| 1 st | DAVIS COUNTY SERIOUS HABITUAL OFFENDER COMPREHENSIVE ACTION PROGRAM (SHOCAP) Davis County Sheriff's Office 800 West State Street Farmington, UT 84025 | Lt. Dan Horton 801-451-4209 | \$51,156 120 serious offenders | Identifies serious habitual offenders and provides for their interagency case management to ensure public safety. |
| 2 nd | SALT LAKE COUNTY SHOCAP Salt Lake County Sheriff's Office 437 South 200 East SLC, UT 84111 | Sgt. Dave Burdett 801-535-5528 | \$63,985 500 serious offenders | Identifies serious habitual offenders and provides for their interagency case management to ensure public safety. |
| 1 st | STOPPING VIOLENCE-STARTING SAFETY Child Abuse Prevention Center 2955 Harrison Boulevard Ogden, UT 84403 | Marilyn Sandberg 801-393-3366 | \$28,686 1,000 students | Students suspended for a safe school violation attend six 1-hour mandatory courses on violence prevention in order to return to school. |

| 2 nd | YOUTH MEDIATION PROJECT Utah Dispute Resolution 645 South 200 East SLC, UT 84111 | Susan Bradshaw 801-532-4841 | \$35,000 1,565 students | Youth attending the local alternative high school receive conflict mediation skills and have the opportunity to become certified mediators. |
|-----------------------------|--------------------------------------------------------------------------------------------------|------------------------------------|-----------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| 3 rd | ADVENTURE TO RESPONSIBILITY Carbon County Recreation PO Box 793 Price, UT 84501 | Steve Christensen 435-637-5092 | \$30,000 50 youth | Outdoor recreational activities target high risk youth and encourage responsibility and team building. |
| Second Year Programs | | | | |
| District | Title | Project Director | Award | Program Description |
| 1 st | ACADEMIC MENTORING Lincoln Center Association 271 North 100 West Brigham City, UT 84302 | Tabbie Mayne 435-723-6224 | \$25,050 50 students | Academic tutoring and mentoring for students at-risk of failing school. |
| 3 rd | UTE DELINQUENCY PREVENTION Ute Tribal Court PO Box 9 Fort Duchesne, UT 84026 | Judge Debra Ridley 435-772-2314 | \$37,500 938 youth | Native American youth referred to court are assigned a case manager to provide support services to prevent further delinquent behavior. |
| Third Year Programs | | | | |
| District | Title | Project Director | Award | Program Description |
| 1 st | SHOWS Davis County School District 45 East State Street Farmington, UT 84025 | David Turner 801-549-8919 | \$15,000 68 youth | Youth identified as Serious Habitual Offenders are tested for learning disabilities and appropriate educational plans instituted. Approximately 67% have been found to have a disability. |
| 3 rd | MAGIC 3600 South Constitution Blvd. WVC, UT 84119 | Stacie Parker 801-964-2713 | \$33,363 300 youth & parents | Mobilize Against Gang Violence in Communities provides a 24-hour crisis hotline, individual and family counseling, youth tracking, and support groups. Approximately 100 phone calls are taken each month. |
| 1 st | PROJECT DAVIS Davis Mental Health 470 East Medical Drive Bountiful, UT 84010 | Brandon Hatch 801-298-3446 | \$10,618 45 families | Elementary youth and families identified as at-risk for school failure participate in a life skills, family enrichment class. |
| 1 st | ENCOMPASS Division of Youth Corrections 2465 North Main Sunset, UT 84015 | Jackie Southwick 801-774-8767 | \$22,500 60 minority youth | Minority youth entering the Juvenile Receiving Center are given an assessment to determine their risk for further court involvement. Alternative services are provided including individual, family and group counseling. |
| 2 nd | PROJECT FAR United Community Service 175 W 2700 South SLC, UT 84152 | Haloti Moala 801-460-3137 | \$33,750 55 minority youth | Court-involved Polynesian juveniles receive individual services designed to help them succeed in school and remain crime-free. |

| Fourth Year Programs | | | | |
|---------------------------|-------------------------------------------------------------------------------------------------------------------------------|------------------------------------|----------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| District | Title | Project Director | Award | Program Description |
| 1 st | JUVENILE SEX OFFENDER PREVENTION & TRAINING Child Abuse Prevention Ctr. 2955 Harrison Blvd. Ste 102 Ogden, UT 84403 | Marilyn Sandberg 801-393-3366 | \$9,139 4,100 students | A child abuse prevention curriculum is taught to all students in the Ogden School District. As a result of the program's success, expansion to Weber School District is underway. |
| 1 st | COMMUNITY SUPPORT FOR POST-ADJUDICATED YOUTH Hispanic Center of Cache Valley 290 North 400 East Logan, UT 84321 | Leo Bravo 435-753-8486 | \$7,325 45 youth | Court-involved youth are involved in educational courses to prevent further delinquent activity. |
| 2 nd | ISAT CMC TREATMENT Intermountain Specialized Abuse Treatment Center 1800 So. W. Temple #421 Salt Lake City, UT 84115 | Edwin A. Bingham 801-486-9805 | \$18,000 20 sex offenders | A 12-month treatment program is provided to children who molest children. |
| 1 st | GIRLS WITH A VOICE Boys and Girls Club 450 South 900 East, #300 SLC, UT 84111 | Nilsa Carter 801-596-9081 | \$27,427 40 girls | High-risk and court-involved females attend weekly life skills classes and receive individual services. |
| Statewide | JJ ACT MONITORING Division of Youth Corrections 120 North 200 West Rm 419 Salt Lake City, UT 84103 | Treva Bell 801-538-4330 | \$55,300 Statewide | Monitors Utah's compliance with the provisions of the JJDP Act. Utah was in full compliance for 1998. |
| Statewide | JUVENILE JAIL REMOVAL Division of Youth Corrections 120 North 200 West Rm 419 Salt Lake City, UT 84103 | Treva Bell 801-538-4330 | \$8,000 Statewide | Reimburses local law enforcement agencies for the transportation expenses of moving juveniles to appropriate detention facilities so they are not house in violation of the JJDP Act. |
| One-Time Special Projects | | | | |
| District | Title | Project Director | Award | Program Description |
| 2 nd | MIDVALE TEEN COURT Midvale City 80 East Center Street Midvale, UT 84047 | JoAnn Seghini 801-567-7200 | \$9,000 | Training and supplies for staff and youth involved in developing and implementing a teen court in the Midvale area. |
| 1 st | PREVENTION OF CHILD EXPLOITATION Salt Lake City Police 315 East 200 South SLC, UT 84111 | Cpt. Roger Winkler 801-799-3440 | \$6,800 | Officer training and equipment to enhance the proactive investigation and prevention of child exploitation. |

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|-----------------|---------------------------------------------------------------------------------------------------------------------------------|-----------------------------------|--------------------------|---------------------------------------------------------------------------------------------------------------------------------------|
| 2 nd | YOUTH SEX OFFENDER TYPOLOGY TRAINING Sandy City Police Department 10000 South Centennial Parkway Sandy, UT 84070 | Terry Harris 801-568-7242 | \$1,468 37 adults | Training for 37 sex abuse investigators on youth sex offender profiles and treatment. |
| 2 nd | SHOCAP TECHNOLOGY Salt Lake County Sheriff's Office 437 South 200 East SLC, UT 84111 | Sgt. Dave Burdett 801-535-5528 | \$6,991 | Digital cameras for regional SHOCAP coordinators to photograph SHOCAP youth and a lightbox projector for county-wide SHOCAP training. |
| 2 nd | YOUTH MEDIATION WORKBOOKS Utah Dispute Resolution 645 South 200 East SLC, UT 84111 | Susan Bradshaw 801-532-4841 | \$3,787 | Development and printing of youth mediation workbooks for program participants. |
| 1 st | STOPPING VIOLENCE EXPANSION Child Abuse Prevention Ctr. 2955 Harrison Blvd. Ste 102 Ogden, UT 84403 | Marilyn Sandberg 801-393-3366 | \$5,373 | Office equipment for two additional staff hired to respond to the demand for this program by the school district. |

Title V Community Delinquency Prevention Programs: \$204,015

First Year Project

| District | Title | Project Director | Award | Program Description |
|-----------------|-----------------------------------------------------------------------------------------------------|----------------------------------|------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------|
| 1 st | FAMILY ENHANCEMENT PRESERVATION Cache County Utah State University Logan, UT 84322-6800 | Dr. Richard West 435-797-3091 | \$55,500 2,090 youth and families | A three level program that prioritizes (1) community education (2) parent training sessions and (3) intensive support services to selected high-risk families. |

Second Year Projects

| District | Title | Project Director | Award | Program Description |
|-----------------|-------------------------------------------------------------------------------------------------------|---------------------------------|-------------------------------------|-----------------------------------------------------------------------------------------------------------------|
| 1 st | PROJECT CARE LaVerkin Elementary 51 West Center Street LaVerkin, UT 84745 | Chris Snodgrass 435-635-4619 | \$13,600 cmtly wide | Action Teams address 6 major objectives to reduce juvenile delinquency with and emphasis on literacy. |
| 1 st | YOUTH SELF AWARENESS Tooele County-Valley Mental Health 100 south 1000 West Tooele, UT 84074 | Loretta Madsen 435-833-7350 | \$43,682 55 youth | Early intervention for youth ages 9-16 that includes experiential learning and positive peer group attachments. |
| 1 st | YOUTH & FAMILIES WITH PROMISE USU Logan, UT 84322-2905 Projects Weber/Carbon Counties | Glen O. Jensen 435-797-1543 | \$67,218 80 youth & families | individual and family mentoring program emphasizing asset building strengthening family bonds |

Third Year Projects

| District | Title | Project Director | Award | Program Description |
|-----------------|------------------------------------------------------------------------------------|------------------------------|--------------------------------|----------------------------------------------------------------------------------------------|
| 1 st | PROS Bountiful City Police Depart. 790 South 100 East Bountiful, UT 84010 | David Turner 801-549-8919 | \$24,015 70 students | Police officers team with school personnel to provide support services to troubled students. |

Challenge Grant Programs: \$127,462

Second Year Programs

| District | Title | Project Director | Award | Program Description |
|-----------------|--------------------------------------------------------------------------------------------------------------------|-----------------------------------|--------------------------------|--------------------------------------------------------------------------------------------------------------------|
| 1 st | PROGRAMS FOR AT RISK STUDENTS Jordan School District 9361 South 300 East Sandy, UT 84070 | Dr. Susan Chilton 801-567-8303 | \$14,000 40 girls | Gang and court-involved females attended life skills training classes and receive individual support services. |
| 3 rd | CHOICES FOR TEENS O&A YWCA 322 East 300 South Salt Lake City, UT 84111 | Paola Franco 801-355-2804 | \$7,500 41 girls | Females housed at Observation and Assessment receive instruction on relationship violence and decision making. |
| 1 st | WORK OPPORTUNITIES FOR WOMEN Boys and Girls Club 450 South 900 East Salt Lake City, UT 84102 | LeAnn Whitesides 801-484-0841 | \$36,000 40 girls | Females receive job training and placement through the job bank. |
| Statewide | FEMALE SPECIFIC PROGRAMS Division of Youth Corrections 120 West 200 North Rm 419 Salt Lake City, UT 84103 | Sharon Osborne 801-538-4330 | \$10,000 8,100 staff | Statewide training on gender specific issues for private providers and Youth Corrections and Juvenile Court staff. |

Third Year Programs

| District | Title | Project Director | Award | Program Description |
|-----------------|----------------------------------------------------------------------------------------------------|------------------------------|---------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------|
| 3 rd | SAFE SCHOOL TRAINING Granite School District 3031 South 200 East Salt Lake City, UT 84115 | Robyn Moore 801-481-7184 | \$17,462 109 students | Suspended and expelled students attend courses on Safe School Policies and life skills in order to return to their school or another educational alternative. |
| 1 st | SAFE STEP Davis County School District 45 East State Street Farmington, UT 84025 | David Turner 801-549-8919 | \$12,500 75 students | Students expelled or suspended from school are tested for learning disabilities and educational plans are then instituted based on the results. |

Fourth Year Program

| District | Title | Project Director | Award | Program Description |
|-----------------|-----------------------------------------------------------------------------------|------------------------------|--------------------------------|-------------------------------------------------------------------------------------------------------------|
| 1 st | SUCCESS SCHOOL Boys and Girls Club 450 South 900 East #300 SLC, UT 84102 | Larry Jensen 801-322-4411 | \$30,000 60 students | Students expelled or suspended from school attend an alternative school at their local Boys and Girls Club. |

Innovative Local Law Enforcement Community Policing Programs: \$154,806

First Year Programs

| District | Title | Project Director | Award | Program Description |
|-----------------|----------------------------------------------------------------------------------------------------------|-----------------------------------|-----------------------------------|--------------------------------------------------------------------------------------------------|
| 1 st | YOUTH COURT Washington Terrace Police 275 East 4425 South Washington Terrace, UT 84405 | Chief Merv Taylor 801-621-2411 | \$10,000 50 students | Training and supplies to establish a youth court program in Washington Terrace. |
| 3 rd | MOAB TEEN COURT Moab Police/Four Corners Mental Health 198 East Center Street Moab, UT 84532 | Pat Spahr 435-259-6131 | \$4,500 40 students | Training and supplies to establish a youth court program in Moab. |
| 1 st | SOUTH OGDEN TEEN COURT South Ogden Police Department 560 East 3900 South South Ogden, UT 84403 | Lynette Wanner 801-621-1861 | \$4,300 40 students | Training and supplies to establish a junior and senior high youth court program in South Ogden. |
| 1 st | BOUNTIFUL PEER COURT 790 South 100 East Bountiful, UT 84011 | John Cushing 801-298-6140 | \$3,000 40 students | Training and supplies to establish a youth court program in Bountiful. |
| 3 rd | RICHFIELD YOUTH OFFICER Richfield City Police 75 East Center Richfield, UT 84701 | Chief Mayo Jacobsen | \$39,750 2,200 students | School resource officer works with students to decrease truancy and reduce juvenile crime rates. |

Second Year Programs

| District | Title | Project Director | Award | Program Description |
|-----------------|------------------------------------------------------------------------------------------------------|------------------------------------------|-----------------------------------|----------------------------------------------------------------------------------------------------------------|
| 1 st | LET'S PLAY Ogden City Police 2549 Washington Blvd. Ogden, UT 84401 | Norman Hall 801-391-4492 | \$34,750 325 youth | Police, school, and recreation personnel partner to provide after-school alternatives for youth. |
| 1 st | COPS PARTNERSHIP Roy City Police 5051 South 1900 West Roy, UT 84067 | Chief Chris Zimmerman 801-774-1061 | \$16,433 4,100 students | Park bike patrols and youth park community service projects to reduce truancy and delinquency. |
| 3 rd | DIVERSION RESOURCE OFFICER Springville Police 45 South Main Street Springville, UT 84663 | Chief Scott Finalyson 801-489-9421 | \$12,614 2,230 students | Police officer provides truancy intervention, personal safety training, and school support services for teens. |

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|-----------------|-------------------------------------------------------------------------------------------|--------------------------------------|------------------------------|-----------------------------------------------------|
| 2 nd | MIDVALE TRUANCY MENTORING Midvale Police 80 East Center Street Midvale, UT 84047 | Chief Gerald Maughan 801-567-7200 | \$29,539 636 students | Police officer provides truancy reduction services. |
|-----------------|-------------------------------------------------------------------------------------------|--------------------------------------|------------------------------|-----------------------------------------------------|

Appendix B Members of the Utah Board of Juvenile Justice

Jan Arrington
Guardian Ad Litem
Second District Juvenile Court

Duchesne School District

Virginia Lee
Attorney at Law

Leslie D. Brown
Judge
Fourth District Juvenile Court

Willard Malmstrom
Retired, Juvenile Justice Specialist

Andria Burton
Youth Member
Case Manager, Private Provider

Cameron J. Cuch
Youth Member
University of Utah student

Gary Dalton
Executive Director
Division of Youth Corrections

Michael D. Di Reda
Deputy Davis County Attorney
Juvenile Court Division

Glenda Gaudig
Salt Lake County Resident

Russell Hagood
Probation Chief
Third District Juvenile Court

Kritsana Imvitaya
Case Manager
Division of Youth Corrections

Jennifer Jolley
Youth Member
Zions Bank

Alan King
Social Worker

Heidi Nestel

Director of Victim Services
Davis County

Mark Nosack

Lieutenant
Sandy City Police Department

Carol Page

Commissioner
Davis County

Joe Prantil

Social Worker
Private Practice

Debbie Rocha

Case Supervisor
Division of Youth Corrections

Tom Santise

Retired, Law Enforcement Officer

Russ Van Vleet

Director
Center for the Study of Youth Policy

Ronald N. Vance

Chairman
Attorney at Law

Jim Walker

Assistant Director
Salt Lake County Human Services

Bill Ward

Retired, Division of Child and Family Services

Staff

Susan Burke

Juvenile Justice Specialist

Helen Stromberg

Secretary

To Do:

Cover Letter from Ron Vance

Cover

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stating the annual report is accessible on the home page

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